Wednesday, March 18, 2020

On March 18, 2020, the U.S. Senate approved a bipartisan bill aimed at addressing the coronavirus. After rejecting two attempted amendments to the House bill, the “Families First Coronavirus Response Act” passed the Senate by a vote of 90-8. The comprehensive emergency measure expands nutrition and food assistance, unemployment insurance benefits, and protections for workers exposed to risks by the pandemic.

Most notably for employers, HR 6201 included provisions requiring paid sick leave and family leave for certain individuals impacted by the COVID-19 pandemic, including the following provisions.

A temporary, emergency expansion to the federal Family and Medical Leave Act (FMLA).

Coverage

- From the effective date of the act (once signed by the President) through December 31, 2020, “eligible employees” will be entitled to take FMLA leave...
“because of a qualifying need related to a public health emergency.”

- Unlike under the existing FMLA, which requires that an employee have worked for 12 months and 1,250 hours in the preceding 12 months, an “eligible employee” solely for purposes of public health emergency FMLA leave will include employees employed for as few as 30 calendar days.

- The Secretary of Labor is authorized to issue regulations that would exempt from the definition of “eligible employees” entitled to public health emergency FMLA leave “certain health care providers and emergency responders.” A separate provision of the bill grants employers of employees who are health care providers or emergency responders discretion to exempt them from the public health emergency FMLA leave protections altogether.

- For purposes of the public health emergency FMLA leave provision only, a “covered employer” will include employers that employ fewer than 500 employees. Accordingly, the public health emergency portions of the FMLA would apply to employers with fewer than 50 employees (who are not currently covered by the FMLA and would not be covered by other provisions of the FMLA), but not to the largest employers who otherwise are covered by the FMLA. However, the Secretary of Labor is empowered to exempt businesses with fewer than 50 employees from the obligation to provide public health emergency FMLA leave “when the imposition of such requirements would jeopardize the viability of the business as a going concern.”

**Qualifying Events**

- Public health emergency FMLA leave may be taken when an employee is unable to work, or telework, due to a need for leave to care for a son or daughter under 18 years of age if the minor child’s elementary or high school or place of care has been closed, or the minor child’s paid child care provider is unavailable, due to a public health emergency, where “public health emergency” means “an emergency with respect to COVID-19 declared by a federal, state, or local authority.”

**Payment Obligation**

- The first ten (10) days of public health emergency FMLA leave may be unpaid, but an employee may elect to substitute paid vacation, personal leave, or medical or sick leave for the unpaid 10-day period.

- If the public health emergency FMLA leave exceeds ten (10) days, then the balance of the public health emergency FMLA leave shall be paid at the rate of two-thirds (2/3) the employee’s regular rate of pay for their usual hours scheduled, up to a maximum of $200/day or $10,000 in the aggregate.

**Job Restoration**

- Employees are required to provide as much notice of leave “as is practicable,” and they will be restored to their prior position or an equivalent position at the
time their public health emergency FMLA leave is complete unless (1) the employer employs fewer than 25 employees, and (2) the employee’s position no longer exists “due to economic conditions or other changes in operating conditions of the employer that affect employment and are caused by a public health emergency during the period of leave,” provided that (3) the employer makes reasonable efforts to restore the employee to an equivalent position and, if such efforts fail, (4) the employer makes reasonable efforts to contact the employee if an equivalent position becomes available during the following year.

**A temporary establishment of a federal paid sick leave program in response to COVID-19**

**Qualifying Leave**

- In addition to expanding the FMLA, the Emergency Paid Sick Leave Act establishes the first federal paid sick leave program, pursuant to which employers would be required to provide employees up to eighty (80) hours of paid sick time (a prorated amount for part-time employees) if the employee is unable to work or telework because:
  
  - The employee is subject to a federal, state, or local quarantine or isolation order related to COVID-19;
  
  - The employee has been advised by a health care provider to self-quarantine due to concerns related to COVID-19;
  
  - The employee is experiencing symptoms of COVID-19 and seeking a medical diagnosis;
  
  - The employee is caring for an individual who is subject to a quarantine or isolation order or has been advised to self-quarantine due to concerns related to COVID-19;
  
  - The employee is caring for a son or daughter whose school or place of care has been closed, or whose child care provider is unavailable, due to COVID-19 precautions;
  
  - The employee is experiencing any other substantially similar condition as declared by the Secretary of Health and Human Services in consultation with the Secretaries of the Treasury and Labor.

- The only exception to eligibility is for health care providers and emergency responders, with respect to whom employers “may elect to exclude such employee from the application of” the paid sick leave protections.

- Employees may not be required to find a replacement to cover the hours in which they use paid sick time, and shall be available regardless of how long the employee has been employed.

**Coverage**
Although all public employers are included in the Act, only private employers with fewer than 500 employers are “covered employers.”

The Secretary of Labor may exempt health care providers and emergency responders from coverage altogether.

The Secretary may also exempt small businesses with fewer than 50 employees from the paid sick leave requirement only with respect to leaves for school and daycare closures “when the imposition of such requirements would jeopardize the viability of the business as a going concern.”

**Payment Obligation**

- If emergency federal paid sick leave is taken because of the employee’s own quarantine or isolation order or recommendation, or because of the employee’s own symptoms, the paid sick leave will be paid at the employee’s regular rate of pay or the applicable federal or state minimum wage, whichever is highest.

- If leave is taken to care for an individual subject to an isolation order or quarantine recommendation, or to care for a child whose school or daycare provider is closed, then paid sick leave shall be paid at the rate of two-thirds the employee’s regular rate of pay.

- Although 80 hours is the upper limit of paid sick leave, paid sick time ceases beginning with the employee’s next scheduled work shift following the termination of the need for paid sick time, and the emergency paid sick leave program as a whole sunsets on December 31, 2020.

- Employers may not require employees to use other paid leave provided by the employer before using this bank of paid sick time for covered conditions.

- The paid sick leave protections are intended to expand and build up, not diminish the rights or benefits any employee is entitled to under separate federal, state, or local law; collective bargaining agreement; or existing employer policy.

- Both the paid public health emergency FMLA leave provisions and paid sick leave provisions render employers eligible for limited payroll and self-employment tax credits to offset their respective costs.

**Consequences and Penalties**

- The Act would impose notice obligations and prohibit discriminatory and retaliatory acts against employees who exercise their paid sick leave entitlement.

- Violations of the paid sick leave requirement will be treated like a violation of the Fair Labor Standards Act and subject employers to liquidated damages and civil money penalties.

**A temporary payroll tax credit for paid sick leave, paid family**
Paid Sick Leave Payroll Tax Credit

- The Act provides payroll tax credits against taxes imposed under FICA and Railroad Retirement Act taxes (if applicable) for qualified sick leave wages up to $200 per day for each applicable calendar quarter where an employee incurs a Qualifying Leave (as set forth above) that relates to caring for a child or family member. The credit increases to $511 in the case of any day any portion of which is paid sick time that is either (1) a day the employee is subject to a Federal, State or local quarantine or isolation order related to COVID-19, (2) a day the employee has been advised by a health care provider to self-quarantine due to concerns related to COVID-19, or (3) a day the employee is experiencing symptoms of COVID-19 and seeking a medical diagnosis. The payroll tax credit is available for a maximum of 10 days per calendar quarter, subject to reduction for days taken into account for all preceding calendar quarters.

- The amount of the credit is increased by the employer’s “Qualified Health Plan Expenses” that are allocable to the qualified sick leave wages. The term “Qualified Health Plan Expenses” generally means amounts paid or incurred by the employer to provide and maintain a group health plan.

- Please note that if an employer utilizes this credit such employer may not take the FMLA credit specified under Internal Revenue Code Section (Code) 45S.

- The effective date of this credit commences during the 15-day period beginning on the enactment of the Act and ending on December 31, 2020.

- The Secretary of Treasury shall prescribe regulations or other guidance as may be necessary to carry out the purpose of this credit.

Paid Family Leave Payroll Tax Credit

- Employers may take a payroll tax credit against taxes imposed under FICA and Railroad Retirement Act taxes (if applicable) up to $200 per day for each employee who qualifies for family leave wages under the Act. The maximum credit that can be taken shall not exceed $10,000 for all calendar quarters.

- The amount of the credit is increased by the employer’s “Qualified Health Plan Expenses” that are allocable to the qualified family leave wages. The term “Qualified Health Plan Expenses” generally means amounts paid or incurred by the employer to provide and maintain a group health plan.

- Please note that if an employer utilizes this credit such employer may not take the FMLA credit specified under Internal Revenue Code Section (Code) 45S.

Self-employed Tax Credit

- The Act provides a corresponding credit for self-employed business owners for both sick leave and FMLA leave. The sick leave credit is limited to the sick-
leave equivalent amount, which is equal to the number of days that the days that the individual is unable to perform services with respect to which such individual would be entitled to sick leave multiplied by the lessor of (1) $200 ($511 in the case of any day any portion of which is paid sick time that is either (1) a day the individual is subject to a Federal, State or local quarantine or isolation order related to COVID-19, (2) a day the individual has been advised by a health care provider to self-quarantine due to concerns related to COVID-19, or (3) a day the individual is experiencing symptoms of COVID-19 and seeking a medical diagnosis) or (2) 67% (100% if the individual has a leave that qualifies for the $511 increase in the described herein)) of the average daily self-employment income. The FMLA credit is available for a maximum 50 days in the amount of the lesser of: a) $200, or b) 67% of the average self-employment income applicable to the business owner.

**Employer FICA Exclusion**

- Any paid sick leave and family medical leave would not be considered wages subject to the 6.2% FICA tax.

We will update the blog if the President signs the bill into law, as anticipated, as well as when Congress takes up measures to boost the US economy, including larger tax relief proposals and federal spending to assist families and businesses struggling as a result of the virus.

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